

# The Dilemma of Accurate Poverty Alleviation in Fuyang City of Anhui Province and Its Countermeasures

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## Abstract

In recent years, Fuyang City of Anhui Province has actively carried out precise poverty alleviation work, but the effect of precise poverty alleviation work is not satisfactory. Firstly, this paper analyses the current situation of precise poverty alleviation in Fuyang City from the aspects of target management mechanism, industry poverty alleviation, infrastructure construction, relocation project of land-changing poverty alleviation and social security policy. Then, it analyses the current difficulties faced by the precise poverty alleviation in Fuyang City, such as single source of poverty alleviation funds, inappropriate allocation of poverty alleviation resources, lack of talents in the poverty alleviation team, over-emphasis on forms of poverty alleviation work, and inadequate propaganda of poverty alleviation policies. Finally, the paper puts forward the countermeasures and suggestions of precise poverty alleviation in Fuyang City.

## Keywords

Precise poverty alleviation, poverty alleviation dilemma; target management.

## 1. INTRODUCTION

Poverty has always been a problem plaguing the development of the world. Poverty management has also been included in the national development problem by all countries in the world. Due to the influence of many factors such as history, geography, culture, economic development and population base, compared with other countries, China has a large number of poor people and a large scale, which makes poverty alleviation a routine function of our government. In 2013, General Secretary Xi Jinping put forward the important concept of "precise poverty alleviation" for the first time during his field trip to Xiangxi, Hunan Province. Later, he clearly established "precise poverty alleviation" as a major poverty alleviation strategy in the new era. Subsequently, the central government intensified its efforts to alleviate poverty, formulated relevant policies and measures to alleviate poverty accurately, and promoted the establishment of a working mechanism to alleviate poverty accurately throughout the country. At the same time, local governments at all levels also actively responded to the call of the corresponding national policies and formulated development strategies in line with their own development situation. Precision poverty alleviation is the premise and the goal of poverty alleviation. First of all, we should distinguish the differences of environment and population in poverty-stricken areas in different parts of China. According to the actual situation in different parts of China, we should use a series of scientific procedures to carry out a series of methods of precise identification, precise assistance and precise management of poverty alleviation targets. Accurate identification is the premise of work, precise assistance is the content of implementation, and precise management is the continuous requirement. Precision poverty

alleviation strategy is an important strategy put forward in the new stage of poverty alleviation development in China. It not only meets the basic development status of poverty alleviation in China, but also meets the inevitable requirement of building a well-off society in an all-round way. Fuyang City, Anhui Province, as the area with the largest number of poor people in northern Anhui Province, makes a thorough analysis of the plight of the city's precise poverty alleviation and puts forward countermeasures and suggestions, which is of great significance to the implementation of the precise poverty alleviation strategy in China.

## **2. ANALYSIS OF THE CURRENT SITUATION OF PRECISION POVERTY ALLEVIATION IN FUYANG CITY**

### **2.1. Establishment of Target Management Mechanism for Poverty Alleviation**

Since 2014, the Fuyang Municipal Government has issued precise poverty alleviation documents, such as the Decision on Fighting Against Poverty Resolutely, and resolutely established a precise poverty alleviation mechanism in accordance with the strategic plan of "three years of concentrated efforts and two years of consolidation and upgrading", gradually accurately ascertained the number of people in need, and strengthened the government's poverty alleviation information management system. Keep implementing dynamic management. Gradually, a multi-level and active poverty alleviation management mechanism has been established from city to county, then to towns and villages. It has been implemented in all villages and households, and precise poverty alleviation has been implemented. It is planned that by the end of this year, the city as a whole will reach the poverty eradication standard. By 2020, the 314,000 poverty-stricken people will be able to completely eliminate poverty.

### **2.2. Vigorously Promoting Industrial Poverty Alleviation**

The best way to get rid of poverty is to achieve the goal of poverty alleviation through self-development rather than relying solely on government funds and related policies. Industrial poverty alleviation has always been the basic measure to alleviate poverty in Fuyang City. Every poor village has a leading industry and every poor household enjoys industrial support. On the basis of fully respecting the wishes of the poor people, relevant poverty alleviation measures are formulated according to the actual poverty situation of each household in each village. We will support poor villages to rely on local characteristics to develop planting and handicraft industries and promote the "one village, one product" industrial plan. Especially in the aspect of characteristic agriculture, we should increase the planting scale of local characteristic agricultural products and build our own characteristic agricultural brand so as to achieve the goal of poverty alleviation by using local existing resources.

### **2.3. Constantly Improving Infrastructure Construction**

In order to promote the economic development of poverty-stricken areas, in recent years, Fuyang City has been increasing investment in infrastructure construction. Firstly, the rural transportation network in poor areas will be continuously improved, and the village-level transportation network will be basically improved by the end of 2018. Secondly, upgrade and renovate the rural power grid project and establish high-level substations to ensure the completion of the project by the end of 2018 in the villages and towns to meet the electricity demand in poor rural areas. Thirdly, we should strengthen the construction of water conservancy facilities, strengthen measures to resist natural disasters such as flood control and drought prevention, and meet the demand for water for production in poor areas. Fourth, we should steadily promote the construction of rural drinking water projects, improve the construction of water networks in poor areas, increase the popularity of tap water, strengthen the monitoring of water quality, and ensure the stability of water supply.

## **2.4. Carrying Out the Relocation Project of Poverty Alleviation By Changing Land**

With respect to the wishes of the poor people, the relocation projects for poverty alleviation in areas where the natural environment is bad and inappropriate for living, as well as areas where public service resources are scarce and infrastructure is backward are carried out. In recent years, Fuyang City has steadily increased its preferential policies, increased financial investment, improved the subsidy standards for relocated poor households, and offered preferential loan policies for relocated poor households in production activities, housing construction and employment. At the same time, we should constantly improve the follow-up support policies, improve the infrastructure and public facilities after the relocation, regard the development of property economy as an important work of relocation and resettlement sites, constantly stimulate the internal potential of the masses, and achieve the preliminary goal of stable poverty alleviation in poverty relocation.

## **2.5. Implementing A Policy of Social Security to Fight Poverty**

The "Opinions on the Implementation of the Social Security Poverty Alleviation Project" has been issued to further improve the adjustment mechanism of the rural minimum living standard and the level of assistance in line with the level of economic development and price, and gradually narrow the gap between the minimum living standard and the poverty alleviation standard. According to the degree of difficulty, the poor people are classified and issued additional security funds. Class A and B are classified according to the degree of difficulty of the objects. Individuals can enjoy additional subsidy according to the corresponding level. The standard of Class A is 30%, and that of Class B is 20%. Gradually, the "poverty alleviation line" and the "low security line" have been integrated in the work of poverty alleviation, and the livelihood of some poor people has been effectively guaranteed.

## **3. ANALYSIS OF THE DILEMMA OF ACCURATE POVERTY ALLEVIATION IN FUYANG CITY**

### **3.1. Single Source of Poverty Alleviation Funds**

Precision poverty alleviation work needs the joint efforts of the government and all sectors of society, and the precise poverty alleviation work in Fuyang City is completed under the leadership of the government, in which the special funds for poverty alleviation mainly come from financial funds [2]. In addition to government financial support, there are other sources of funding for poverty alleviation, such as loans from financial institutions such as banks. However, poverty-stricken people themselves lack funds, and their ability to repay loans is weak. Financial institutions are generally reluctant to provide loans for poverty alleviation in view of their own interests. Because Fuyang's economic development is relatively backward and its financial strength is weak, the development of precise poverty alleviation in Fuyang City is only at the relief level, and can not achieve the transformation from "blood transfusion" to "hematopoiesis".

### **3.2. Inappropriate Allocation of Poverty Alleviation Resources**

Accurate targeting of poverty alleviation and rational allocation of poverty alleviation resources are not only the focus of poverty alleviation work, but also a major difficulty. The survey results of the poverty alleviation department in Fuyang City are quite different from the reality of the poor population, which makes the determination of the poverty alleviation target deviate [3]. Our country adopts the top-down poverty alleviation method. The implementation of this poverty alleviation method requires certain technical support to establish poverty alleviation information management. Restricted by technological means, Fuyang City often makes it impossible to accurately connect the targets of distributing the poor with the actual

poor, which leads to the fact that some villages' poverty alleviation resources exceed their own development needs, while some very poor villages have fewer poverty alleviation indicators, which leads to the unreasonable distribution of resources.

### **3.3. Lack of Talent in the Poverty Alleviation Team**

Human resources, especially the relevant grass-roots poverty alleviation talents, are very important for the precise poverty alleviation work. However, the cultural quality of most grass-roots poverty alleviation workers in poor areas of Fuyang is generally low, the ability of relevant research is poor, and the efficiency of poverty alleviation work is low [4]. Due to the restriction of educational background, some cadres at the grassroots level do not have a comprehensive understanding of things and poor learning ability. Especially in the dynamic management, they have a low ability to master and apply new technologies. These factors are not conducive to the development of work. However, those college students, village officials and selected students who come to Fuyang City can not effectively devote themselves to the precise poverty alleviation work because they have no basic working experience.

### **3.4. Overemphasis on Forms in Poverty Alleviation Work**

The implementation of the precise poverty alleviation strategy requires full mobilization of resources from all sectors of society, especially from all levels of government to cooperate with each other, actively explore the path of precise poverty alleviation, and ensure that poverty alleviation-related policies are actually implemented in poor areas and populations [5]. However, due to ideological deviation, some government agencies in Fuyang City have not put poverty alleviation work in an important position, and human and material investment is insufficient. In addition, there are still some government organs that want to obtain financial support from the state through speculation and ingenuity. They only pay one-sided attention to financial subsidies, and there are formalistic problems in the precise poverty alleviation work.

### **3.5. Poor publicity of Poverty Alleviation Policies**

In order to carry out the precise poverty alleviation work, we need to increase policy propaganda, let the vast number of poor people participate actively, and give full play to the strength of the poor people at the grass-roots level. But the propaganda awareness of Fuyang city is not in place, and the propaganda of precise poverty alleviation policy is not comprehensive, leading to some poor people who meet the policy requirements do not know that they enjoy this right [6]. In addition, Fuyang City, as a large export city of labor force for a long time, has a large number of young migrant workers. Most of the rural areas are left-behind children and the elderly. They are unwilling to take the initiative to understand the precise poverty alleviation policy in their daily life, and will not actively participate in the work of poverty alleviation. Even if some poor groups are willing to take the initiative to understand the implementation of the policy, but also subject to the impact of cultural level, they can not express their own demands very well. Because the precise poverty alleviation policy can not be effectively disseminated among the target of poverty alleviation, the "precision" of the precise poverty alleviation work in Fuyang City is not high and the process is slow.

## **4. SUGGESTIONS ON PRECISION POVERTY ALLEVIATION IN FUYANG CITY**

### **4.1. Broadening the Sources of Poverty Alleviation Funds**

The poverty alleviation funds in Fuyang City are mainly government financial funds and lack of social funds. According to the realistic demand of precise poverty alleviation for funds, financial funds can not meet the needs of funds. We should broaden the sources of poverty alleviation funds and form diversified sources of funds. In this process, the government should encourage and support capital of other social nature to enter the work of precise poverty

alleviation and development. For example, we should support banks and other financial service institutions to enter the precise poverty alleviation system, constantly improve the financial poverty alleviation mechanism, focus on poor people, give preferential services and loans to poor people with weak repayment capacity, and support the timely realization of the precise poverty alleviation goal.

#### **4.2. Optimizing the Allocation of Poverty Alleviation Resources**

The main reason for the unreasonable allocation of poverty alleviation resources in Fuyang City is that the information exchange among poverty alleviation departments is not smooth and the actual situation of poverty alleviation can not be effectively feedback. Therefore, we should continuously optimize the allocation of poverty alleviation resources. One is to establish dynamic information management. Leading by the leading group of poverty alleviation work, we will build a dynamic monitoring system for poverty alleviation projects, regularly update data and information, and grasp the dynamic changes of poverty alleviation information in real time. Second, set up special groups for poverty alleviation in counties and districts. Specialists assigned by the special group conducted a thorough investigation of the population in poor villages, counted the demands of the people in need of poverty alleviation work, and compiled and recorded them into reports. Third, we should strengthen the use of science and technology in poverty alleviation. We will continue to improve the construction of relevant platforms for precise poverty alleviation, strengthen information communication among departments, accurately identify aid targets and rationally allocate poverty alleviation resources.

#### **4.3. Strengthening the Construction of Poverty Alleviation Teams**

The construction level of cadres in poverty alleviation has a direct impact on the development of poverty alleviation work. At present, the construction of cadres in Fuyang City is still very backward. Therefore, we should strengthen the construction of cadres for poverty alleviation. First, we should introduce and select young cadres for poverty alleviation. We will implement the College Student Village Officer Program and the "Three Supports and One Support" Program to encourage more young college students to go to poverty-stricken areas and devote themselves to precise poverty alleviation work. Second, we should strengthen the construction of the original cadres for poverty alleviation. Strengthen the management of the assigned staff, standardize the behavioral style of the poverty alleviation staff, establish the system of rewards and punishments for poverty alleviation, strengthen the training of poverty alleviation professional knowledge, and constantly improve the ideological level and professional ability of the poverty alleviation cadres.

#### **4.4. Strengthening the Construction of Poverty Alleviation System and Forming A Long-Term Mechanism for Precise Poverty Alleviation**

A sound poverty alleviation system is an important factor to ensure the smooth development of the precise poverty alleviation work. Only by improving the rules and regulations can we standardize the behavior of government personnel in the precise poverty alleviation work. Therefore, we should strengthen the construction of poverty alleviation system in Fuyang City and form a long-term mechanism of precise poverty alleviation. Firstly, we should build a precise system for identifying poverty alleviators. According to the requirements of this system, poverty Alleviators should conduct in-depth research at the grass-roots level, conduct field visits and inspections, fully understand the actual data of poverty alleviators, and accurately identify poverty alleviators. Second, we should establish a poverty alleviation system, work in a pragmatic manner and put an end to formalism. Thirdly, we should establish a "look back" system to summarize and self-examine poverty alleviation work and conduct self-reflection.

#### 4.5. Strengthening the Propaganda Of Policies

Precision poverty alleviation policies should be propagated in various forms so that the poor can correctly understand the Poverty Alleviation Policies and achieve precise poverty alleviation. In addition to traditional radio and television, on-site propaganda and other forms, we should also use emerging media and networks to publicize poverty alleviation policies, so as to ensure that every poor object can fully understand the information of poverty alleviation policies, and actively participate in the precise poverty alleviation work.

### 5. CONCLUSION

This paper makes a comprehensive analysis of the current situation of the implementation of the Precision Poverty Alleviation Strategy in Fuyang City, Anhui Province, and makes a thorough analysis of the predicament of the Precision Poverty Alleviation Strategy in Fuyang City, and puts forward some countermeasures and suggestions. Based on the analysis of the current situation of precise poverty alleviation, it is found that Fuyang City should establish a target management mechanism for poverty alleviation, vigorously promote industrial poverty alleviation, constantly improve rural infrastructure construction, carry out land-changing poverty alleviation and relocation projects, and implement a social security policy of poverty alleviation. However, at present, the precise poverty alleviation work in Fuyang City is facing many difficulties. The main difficulties are: single source of poverty alleviation funds, inappropriate allocation of poverty alleviation resources, lack of talents in poverty alleviation teams, over-emphasis on forms of poverty alleviation work, inadequate propaganda of poverty alleviation policies, etc. Finally, based on the current situation of the precise poverty alleviation in Fuyang City, the difficulties faced and the requirements of the national precise poverty alleviation strategy, the paper puts forward countermeasures and suggestions for the precise poverty alleviation in Fuyang City.

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