

Research on Logical Mechanism and Practice Paths of Transforming Institutional Advantages into Governance Effectiveness Under the Background of the Overcoming the COVID-19 Epidemic

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Abstract

Since the outbreak of pneumonia in COVID-19, under the strong leadership of the CPC Central Committee with Comrade Xi Jinping as the core, various departments across the country have acted quickly, relied on the masses of the people, strengthened confidence, worked together and helped each other, scientifically prevented and made precise policies, which fully demonstrated the advantages of the socialist system with Chinese characteristics and once again demonstrated to the world about the remarkable superiority of the socialist system. This epidemic examination is also a concentrated expression of the transformation of institutional advantages into governance efficiency. In the context of the epidemic, the logical structure of transforming institutional advantages into governance efficiency is embodied in three aspects: political logic, value logic, and functional logic. Its practical path is to improve the executive ability, realize pluralistic governance and strengthen scientific and technological support.

Keywords

COVID-19 epidemic; institutional advantages; governance efficiency; logical mechanism; practice paths.

1. INTRODUCTION

At the beginning of 2020, the novel coronavirus pneumonia has swept the country. The sudden outbreak of COVID-19 pneumonia epidemic in Wuhan is a major public health emergency with the fastest spread, the widest range of infections, and the most difficult prevention and control since the founding of New China. On February 14th, 2020, when General Secretary Xi presided over the twelfth meeting of the Central Comprehensive Deepening Reform Committee, he pointed out: "This fight against the the novel coronavirus pneumonia is a major test of the national governance system and governance capability." In the face of this big test, General Secretary Xi personally deployed and led, and the CPC Central Committee took effective measures to take a multi-pronged approach and actively respond to the whole country. Through unremitting efforts, the situation of epidemic prevention and control has gradually improved, and the order of production and life has been continuously restored. The Fourth Plenary Session of the 19th CPC Central Committee deliberated and adopted the "Decision on Several Major Issues Concerning Upholding and Perfecting the Socialist System with Chinese Characteristics and Promoting the Modernization of the National Governance System and Governance Ability" (hereinafter referred to as the "Decision"), which pointed out that it is necessary to better transform China's institutional advantages into national governance efficiency.[1] The effective measures to fight the epidemic this time are that our party has transformed its institutional

advantages into a concentrated expression of governance efficiency, showing the benign interaction between institutional advantages and governance efficiency.

2. SIGNIFICANT ADVANTAGES OF THE SOCIALIST SYSTEM WITH CHINESE CHARACTERISTICS IN EPIDEMIC PREVENTION AND CONTROL

The Fourth Plenary Session of the 19th CPC Central Committee expounded in detail that the socialist system with Chinese characteristics has obvious advantages in thirteen aspects. In this period against the epidemic, from the leadership of the CPC Central Committee down to the residents of all communities, have paid close attention to the prevention and control of the epidemic, united and determined to win this people's response to epidemic prevention and control. The epidemic prevention and control work has embodied the remarkable advantages of the socialist system with Chinese characteristics in many aspects, and is a full expression of the transformation of institutional advantages into governance efficiency.

2.1. Adhere to the Leadership of the Party

The leadership of the party is the most essential feature of socialism with Chinese characteristics, the most significant advantage of the socialist system with Chinese characteristics, and where the interests and happiness of the people of all ethnic groups in the China. In party, government, military, and civilian studies, the party is leading everything in the east, west, south, north, middle. In the prevention, control and treatment of COVID-19 epidemic, the Communist Party of China, as the highest political leading force, plays a core role in coordinating the overall situation and all parties, and always puts the life safety and health of the people in the first place. The CPC Party Central Committee with General Secretary Xi Jinping as the core took over the overall situation into consideration, issued a series of important policies and work arrangements, introduced a series of important policies and work arrangements, and fulfilled the oath of "serving the people wholeheartedly" with practical actions, demonstrating the responsibility of the Chinese Communist Party.

History and reality have proved that in China, only by adhering to the unified leadership of the CPC Central Committee can we gather consensus, mobilize the enthusiasm of all parties and form a strong working force. Under the centralized and unified command of the CPC Central Committee, Party committees and local governments at all levels acted actively, and the People's Liberation Army was ordered to dispatch, which started the people's overall response and resistance against the epidemic. All grass-roots party organizations and the majority of Communist Party members actively responded to the call, rushed ahead and worked hard, and played a vanguard and exemplary role at a critical moment, allowing the people to deeply feel the strong leadership of the Party and the warm care of the Party organization. The epidemic prevention effects, such as the gradual "none epidemic patient" of each city and the gradual recovery of people's production and life, which fully reflect the CPC's ideological line of seeking truth from facts, emancipating the mind, advancing with the times, seeking truth and being pragmatic in its long-term struggle, and provide a guiding direction and fundamental follow-up for winning the epidemic prevention and control.

2.2. Adhere to People-Centered

Taking the people as the center is the fundamental political stand of the Chinese Communists. General Secretary Xi emphasized that the safety and health of the people can be protected at all costs. COVID-19 pneumonia has severely affected people's lives and health. The CPC Central Committee with General Secretary Xi Jinping as the core attaches great importance to the prevention and control of the epidemic. General Secretary Xi personally directed and deployed, and clearly pointed out at the beginning that "under the centralized and unified leadership of

the CPC Central Committee, people's life safety and health should always be put first", which fully embodies that the Party always puts people's interests at the highest position.

Taking the people as the center means that everything is for the people, relying on the people in everything, and always insisting on the people's dominant position. Facing the sudden COVID-19 pneumonia, the CPC Central Committee gave full play to its institutional advantages, took people as the action strategy of epidemic prevention work, and decisively adopted a series of measures, such as geographical isolation, extending holidays, delaying the start of school and stepping up the production of protective materials, which effectively prevented the further spread of the epidemic and greatly guaranteed the lives of the people. In the work of epidemic prevention and control, the Communist Party of China has always adhered to the dominant position of the people and fully mobilized the enthusiasm of the people. During the epidemic, the broad masses of people responded to the country's call, actively joined the local voluntary work on epidemic prevention and control, actively engaged in the "front line" of the fight against the epidemic, established caring organizations to help each other, and contribute to the prevention and control of the epidemic as possible. In this period, from villages to cities, from inland to frontiers, 1.4 billion people across the country worked together, consciously organized, and acted consciously to build a strict line of defense for the frontline epidemic prevention and control work.

2.3. Adhere to Comprehensive Prevention and Control According to Law

In the critical period of fighting against pneumonia epidemic, General Secretary Xi Jinping emphasized that practice tells us that the more difficult it is to prevent and control the epidemic, the more we must adhere to the prevention and control according to law. And the ability to govern according to law, to ensure the smooth development of epidemic prevention and control work, and to maintain the overall situation of social stability. The epidemic prevention and control work has been carried out smoothly on the track of the rule of law, which fully reflects that the CPC Central Committee attaches great importance to governing and rejuvenating the country by using the thinking and mode of rule of law, and has firm confidence in winning the reply of epidemic prevention and control.

The rule of law is a powerful weapon for the party and the country to respond to major public health emergencies. In times of crisis, the CPC Central Committee insists on making prudent decisions in accordance with the law and scientifically grasping the development of epidemic. Various provinces, municipalities and autonomous regions have initiated the first-level response to major public health emergencies in accordance with the Law on the Prevention and Control of Infectious Diseases, the Law on Emergency Response, and the Emergency Regulations for Public Health Emergencies.[2] Local governments have issued relevant policies in a timely manner to immediately disclose epidemic information, uniformly controlled epidemic prevention materials, imposed traffic restrictions, isolated and observed suspected people, etc. These measures not only meet the safety needs of the people, but also conform to the spirit of the rule of law. The more critical it is, the more it is necessary to adhere to the rule of law. Although it has caused many inconveniences, it is understood and supported by the broad masses of the people. Closely relying on the masses, organizing the masses to unite the masses, joint prevention and control, and group prevention and control have laid the most solid foundation for building the most strict line to overcome the epidemic. [3]

2.4. Concentrate on Major Tasks

Persevering in a game of chess across the country is an important magic weapon for winning the epidemic and deterrence of epidemic prevention and control, and fully demonstrates the great advantages of the socialist system with Chinese characteristics. The Fourth Plenary Session of the 19th CPC Central Committee pointed out that adhering to the national chess game

and arousing the enthusiasm of all parties are the obvious advantages of China's national system and governance. In the severe struggle against the epidemic, the whole country responded with one heart and all efforts, and achieved great results in the prevention and control of the epidemic.

In this fight against epidemic situation, under the centralized and unified leadership of the CPC Central Committee, the focus, sequence, path and methods of anti-epidemic work should be made clear to ensure the systematicness, integrity and synergy of epidemic prevention work. In the face of the COVID-19 epidemic, our party and government departments, military, medical and health departments, enterprises and institutions, urban and rural communities, every family and the masses have resolutely implemented the orders of the CPC Central Committee, integrated limited resources, fully exerted the agglomeration effect of resources, and concentrated their efforts to overcome difficulties, so as to achieve a unified national pace and unified actions. Thousands of medical staff in the army heard the order and went to Wuhan without hesitation; thousands of white soldiers rushed to fight the front line of the epidemic; nineteen provinces across the country support 16 cities in Wuhan with high-quality medical care and materials; academicians, doctors, nurses, soldiers, everyone fights day and night; patients, isolators, volunteers and community workers help each other hand in hand. The institutional advantage of concentrating on doing great things provides important support for the periodic victory of epidemic prevention and control.

3. THE INTERNAL LOGIC OF TRANSFORMING INSTITUTIONAL ADVANTAGES INTO GOVERNANCE EFFICIENCY IN EPIDEMIC PREVENTION AND CONTROL

The Decision of the Fourth Plenary Session of the 19th CPC Central Committee summarizes the remarkable advantages in 13 aspects, which provides a clear direction for better transforming China's institutional advantages into governance efficiency.[4] The efficiency of national governance is a series of beneficial effects or positive effects produced by national governance activities, which is manifested in the degree of realization of the governance objectives pointed by the national system and the national governance system.[5] The phased effectiveness of the epidemic prevention and control work is a distinctive feature of the interactive promotion of China's institutional advantages and governance efficiency in concrete practice. From the perspective of internal logic, there is a close and progressive connection between the two.

3.1. Political Logic: Firm "Institutional Self-Confidence"

A country's system and governance system are closely related to its historical heritage and cultural tradition. General Secretary Xi Jinping pointed out that the vitality of socialism with Chinese characteristics in the fact that this system has grown up in the soil of China. The system of socialism with Chinese characteristics is deeply rooted in the soil of the country. First, the socialist system with Chinese characteristics has profound Chinese cultural heritage. This system has absorbed spiritual elements from the historical accumulation of the splendid civilization of the Chinese nation for 5000 years, and has been growing in the constant practice of Chinese society. Second, the socialist system with Chinese characteristics is the result of long-term practice under the leadership of the party. In the historical process of revolution, construction, and reform, the socialist system with Chinese characteristics has shown great vitality after untold hardships, and its special capital and precious value have been highlighted in this epidemic prevention.

The Decision pointed out to strengthen institutional theoretical research and publicity and education, guiding the whole party and society to fully understand the essential characteristics

and advantages of the socialist system with Chinese characteristics, and strengthening institutional self-confidence. [6] History and practice have proved that the socialist system with Chinese characteristics is a feasible, practical, effective and efficient system. The advantages of the socialist system with Chinese characteristics can continuously safeguard the lives of the broad masses of the people and continuously promote the production and living order of nearly 1.4 billion people in this epidemic prevention and control. The firm “institutional self-confidence” has brought the advantages of the system into full play and greatly improved the transformation from institutional advantages to governance efficiency.

3.2. Functional Logic: Distinctive “People’S Attribute”

The masses of the people are the creators of history, which is the basic viewpoint of historical materialism. People’s character is the most distinctive theoretical character of Marxism. The Fourth Plenary Session of the 19th CPC Central Committee summed up the remarkable advantages in thirteen aspects, and its core feature is “people’s nature”. In the prevention and control of COVID-19 epidemic, everything should focus on the people and develop the fundamental interests of the overwhelming majority of the people. This fully demonstrates that to promote the modernization of the national governance system and capacity, it is necessary to improve the people’s ability to participate in the management of state affairs according to law and fully mobilize the enthusiasm, initiative and creativity of the people. At the same time, it profoundly explains that the fundamental purpose of promoting the modernization of the national governance system and capacity is for the people.

The socialist system with Chinese characteristics was born in the people’s choice and and it was consolidated in the people’s support, which gained a steady stream of strength in the process of enhancing people’s well-being and safeguarding people’s interests. In the prevention and control of epidemic, building consensus and strength has laid a solid foundation for us to win the fight against the epidemic. In the process of fighting the epidemic, the Party has always insisted on taking the people as the center, putting people’s life safety and health in the first place, mobilizing the best doctors in the country, collecting the most advanced equipment, and going all out to fight the epidemic. People of all ethnic groups have worked together through thick and thin, forging a strong spiritual defense line, and making the epidemic prevention and control work effectively.

3.3. Value Logic: The “Internal Integration” of Governance

State system is the basic basis of state governance, and state governance is the concentrated expression of state system and its execution ability, which are both external and internal and influence each other. After the outbreak of the COVID-19, China’s epidemic prevention and control work and people’s daily life and production have been promoted in an orderly manner, which cannot be separated from the strong support of the system and effectively improves the efficiency of resource allocation and the effectiveness of national governance. In the face of this epidemic, the “big test” included a whole set of institutional arrangements, such as the fundamental system of the Party’s leadership, the guiding position of Marxism in ideology, and the organic unity of “Party’s leadership, the people being the masters of the country, and governing the country according to law”. It has been deeply verified by the practice of epidemic prevention and control, and at the same time, it has released powerful institutional power and shown strong governance efficiency.

This anti-epidemic struggle has comprehensively tested China’s national governance system and governance capacity, highlighted various institutional advantages, and demonstrated China’s strength, spirit and efficiency to the world. As Mr. Lin Yi said, to crack the code of “the rule of China”, we should not only look at the angle of “the rule of technology”, but also sum up experience at the level of “the system of China”, especially fully study the causal relationship

produced by relying on the stable components of the socialist nature in the Chinese system.[7] In view of the major epidemic prevention and control system, public health emergency management system, emergency material security system and other issues exposed by this epidemic, it's better to speed up filling shortcomings, plugging loopholes and strengthening strengths.

4. THE PRACTICAL PATH OF TRANSFORMING INSTITUTIONAL ADVANTAGES INTO GOVERNANCE EFFECTIVENESS IN EPIDEMIC PREVENTION AND CONTROL

The effective implementation of epidemic prevention and control work and people's production and life fully reflects the practical path of effective transformation of China's institutional advantages into governance effectiveness.

4.1. Improve Execution Ability

General Secretary Xi Jinping pointed out: "The vitality of the system lies in implementation." "We must strengthen the enforcement of the system, strengthen the supervision of system implementation, and effectively transform China's institutional advantages into governance efficiency.[8] Institutional advantages and governance efficiency complement each other, and the better transformation of institutional advantages into governance efficiency is a process of unity of knowledge and practice, which requires the participation of all people as the main body of the system and the whole process. No matter how good the system is, it is difficult for it to play its role. Among them, party members and cadres, especially leading cadres, are the "key minority", which need to play a key role. At the most difficult critical stage of epidemic prevention and control work, party committees and governments at all levels firmly believe in winning, clench their teeth, and do not relax and pay close attention to the prevention and control work.

The more difficult the period, the more critical period for development. In the face of the big test of the epidemic, what is tested is execution, and the test of execution is speed. It is necessary to quickly unify thoughts and actions to the major decision-making arrangements of the CPC Central Committee. In the epidemic prevention and control work, grass-roots leading cadres, party members and comrades took the lead in enhancing institutional awareness, carrying out epidemic prevention and control work reasonably, legally and quickly, being good at promoting various undertakings on the track of the system, and driving the whole society to consciously respect system, strictly implement the system and resolutely safeguard it. Undergraduate groups actively participated in various communities, guarded against death all over the country, and worked together to fight the epidemic at home, and finally achieved initial results. In the post-epidemic period, continue to improve execution capabilities to ensure that people's lives and production continue to be carried out effectively.

4.2. Realize Pluralistic Co-governance

The Fourth Plenary Session of the 19th CPC Central Committee put forward the idea of "building a community of social governance in which everyone is responsible, conscientious and enjoyed by all". This governance goal first requires that under the centralized leadership of the CPC Central Committee, a collaborative governance model should be established and brought into play within the framework of the rule of law. Secondly, establish and improve the coordination and linkage mechanism of party committees and governments at all levels, emergency management functional departments, emergency response agencies, service agencies and social organizations. Thirdly, strengthen the political and social functions of grass-roots organizations. The limitation of human cognition of emerging infectious diseases determines that the border between professional participation and mass auxiliary participation

must be strictly distinguished to avoid the aggravation of epidemic situation and risk dispersion caused by non-professional participation. [9] Therefore, it is necessary to organize the society and follow the laws of disease prevention and control to achieve rapid and safe behavior constraints and even social coercion according to law.

The prevention and control of the epidemic needs the effective participation of the public: wear masks when contacting others less than 1 meter away in crowded and closed places; wear masks in public transport, closed spaces and other places; all public places need to have their body temperature measured, and only when the body temperature is normal can they enter for activities. The effective participation of the public has brought great effects to the epidemic prevention and control work. The effective way to transform institutional advantages into governance efficiency requires the actual operation of the overall institutional network, and also depends on the cross-sectoral, cross-disciplinary and cross-regional cooperation of multiple governance subjects.

4.3. Strengthen Scientific and Technological Support

The application of a new generation of information technology represented by artificial intelligence, big data and 5G has provided a steady stream of power for anti-epidemic and economic recovery. In the epidemic prevention and control work, the role of artificial intelligence technology has initially appeared, and it is concentrated in many fields such as information collection and support for resuming work and resuming production. In practice, AI algorithm can greatly shorten the time of comparing the whole sequence of virus genes, face recognition and other technologies can find suspected cases in time and carry out epidemiological investigation, and big data can help governments at all levels and relevant departments accurately judge the resumption of work and production of various industries and enterprises. In the most severe stage of epidemic prevention and control, e-commerce activities supported by artificial intelligence technology have become an important force to maintain the normal operation of economy and society. In some places, unmanned vehicle distribution has truly achieved "contactless and safer". To be sure, in the process of accelerating the establishment of economic and social operation order compatible with epidemic prevention and control, the application of artificial intelligence technology will be more and more extensive and penetrate into all aspects of economy and society.

Big data management is conducive to targeted screening and enhances rapid response capability. After the outbreak, the first task is to identify key personnel and cut off the transmission path of the epidemic. Big data management is conducive to process control, ensuring that supervision is foolproof. In order to effectively control the epidemic situation, the relevant personnel must be isolated comprehensively and effectively. Big data management is conducive to precise policy making, and promotes strategic planning ability. The premise of precise policy is to collect and analyze dynamic information comprehensively and accurately. This epidemic is a major test for the modernization of national governance system and governance capacity, an important opportunity to promote the modernization of national governance system and governance capacity, and also an important performance to test the transformation of institutional advantages into governance efficiency. Science and technology promote the transformation from institutional advantages to governance efficiency, and inject vitality into China's national governance capacity and system modernization.

5. CONCLUSION

The effective prevention and control of COVID-19 epidemic is the full embodiment of the transformation of institutional advantages into governance efficiency, and also provides experience for the world epidemic prevention work. The COVID-19 epidemic has swept through almost all countries and regions with unprecedented ferocity, and no country can stay out of it.

The epidemic that has spread all over the world has brought all countries in the world, sharing ups and downs, depending on life and death, and mankind is experiencing great pain. Nothing can better reflect the objective reality of human beings sharing life and death and suffering than the global public health crisis, and nothing can vividly show the urgent need to promote the construction of a community of shared future for mankind. At the critical moment of human life and death, any individual behavior must obey common action, any political self-interest must give way to the needs of human survival, and any differences must seek common ground while reserving differences and unite together, which is the basic requirement of building a community of shared future for mankind.

The global spread of COVID-19 epidemic once again shows that the epidemic has no borders, and mankind is a community of shared destiny. In the process of coping with the global public health crisis, the urgency and importance of building a community of shared future for mankind is more prominent. The epidemic has made the world deeply feel the solidarity and shared destiny, and the concept of community of shared future for mankind put forward by General Secretary Xi Jinping has been widely recognized and responded in this international solidarity against the epidemic. "China's strategic and tactical approach is the correct one," Mike Ryan, head of WHO's emergency plan, said in *The Times*.^[10] Since the outbreak of the epidemic, China has vigorously advocated and promoted international cooperation, provided strong support for countries to cope with the epidemic, fully demonstrated their responsibility as a big country, and joined hands with other countries in the world to write a new chapter in building a community of shared future for mankind.

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